

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 1

5 POST OFFICE SQUARE, SUITE 100 BOSTON, MASSACHUSETTS 02109-3912

URGENT LEGAL MATTER REQUIRES PROMPT RESPONSE

CERTIFIED MAIL - RETURN RECEIPT REQUESTED
JUN 0 6 2014

Eric Slifka, President and CEO-Global Partners, LP 800 South Street P.O. Box 9161 Waltham, MA 02454-9161

Re: Notice of Violation

Dear Mr. Slifka:

The U.S. Environmental Protection Agency, Region 1 ("EPA") is issuing Global Partners, LP ("Global") the enclosed Notice of Violation ("NOV") for violations of the Clean Air Act.

The NOV addresses EPA's findings that Global has violated and is still in violation of requirements in the Maine State Implementation Plan regarding stationary source construction and operation, including certain New Source Review provisions. The violations occurred at Global's facility located in South Portland, Maine.

You may confer with EPA about the enclosed NOV and its findings. To schedule a conference, please contact Elizabeth Kudarauskas of my staff at (617) 918-1564 or have your legal counsel contact Thomas Olivier of my staff at (617) 918-1737 within fourteen (14) days of your receipt of this letter and the enclosed NOV.

Sincerely,

Susan Studlien, Director

BUDAU SHAILEN

Office of Environmental Stewardship

Enclosure

cc: Kurt Tidd, MEDEP (via email)

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 1 – NEW ENGLAND

IN THE MATTER OF)
Global Partners, LP 800 South Street, Suite 200 P.O. Box 9161 Wareham, MA 02454-9161)))
	NOTICE OF VIOLATION
Proceeding under Section 113 of the Clean Air Act)))

STATUTORY AUTHORITY

- 1. The United States Environmental Protection Agency, Region 1 ("EPA") issues this Notice of Violation ("NOV") to Global Partners, LP ("Global") under the authority of Section 113(a)(1) of the Clean Air Act ("CAA" or "the Act"), 42 U.S.C. § 7413(a)(1), for violations of the Act at Global's facility in South Portland, Maine ("the South Portland Facility"). The NOV describes EPA's findings that Global has violated and continues to violate the Act and the federally-enforceable Maine state implementation plan ("SIP").
- 2. The Maine SIP includes various federally-approved portions of Air Pollution Control regulations, Chapters 100 et al. ("ME APC Regulations"), which were promulgated by the Maine Department of Environmental Protection ("ME DEP"). These requirements are enforceable by EPA under Section 113 of the Act.
- 3. Section 113(a)(1) of the Act, 42 U.S.C. § 7413(a)(1), requires that whenever EPA finds

¹ The federally-enforceable versions of the ME APC Regulations contained in the SIP, which can be found on EPA's website at http://www.epa.gov/region1/topics/air/sips/sips_me.html, are cited herein. The comparable Maine rules can be viewed at http://www.maine.gov/dep/air/rules/index.html.

that any person has violated or is in violation of any requirement or prohibition of an applicable SIP, EPA shall notify the person of such finding.

FACTUAL BACKGROUND

- 4. Global owns and operates a petroleum bulk terminal facility located at 1 Clark Road in South Portland, Maine. The South Portland Facility stores and distributes #6 fuel oil and asphalt, activities that emit VOCs.
- 5. On November 2, 2011, EPA issued a Clean Air Act Reporting Requirement and Testing Order to Global.
- 6. On March 29, 2012, EPA issued a second Clean Air Act Reporting Requirement to Global.
- 7. Global submitted timely responses to the Reporting Requirements.
- 8. In response to the Testing Order and Reporting Requirement issued by EPA on November 2, 2011, Global submitted a Test Protocol on January 31, 2012, which was conditionally approved by EPA on June 27, 2012.
- 9. Global completed VOC and HAP emissions testing for asphalt at its South Portland Facility on August 16, 2012, and submitted a test report on November 14, 2012. Global completed VOC and HAP emissions testing for #6 oil at its South Portland Facility on July 2, 2013, and submitted a final test report on August 9, 2013.

LEGAL FINDINGS AND NOTICE OF VIOLATIONS

- 12. Under the SIP at ME APC Regulation Chapter 115, Emission License Regulations ("Chapter 115"), § II.A, no person may emit any air contaminant from any source without an air emission license unless the source is exempt under Chapter 115, § II.C.
- 13. The South Portland Facility has an Air Emissions License issued by the ME DEP on January 23, 2013. The Air Emissions License restricts facility-wide VOC emissions to 21.9 tons per year.
- 14. The VOC emissions testing for #6 oil and asphalt conducted at the South Portland Facility yield emissions factors that indicate that potential emissions from #6 oil and asphalt exceeded 30 tons per year. The Air Emissions License does not address emissions from #6 oil and asphalt.
- 15. Based on its licensed facility-wide VOC emissions of 21.9 tons per year and its potential emissions from #6 oil and asphalt, Global's South Portland Facility is a major stationary source of VOCs. As a major stationary source that emits VOCs from #6 oil and asphalt, Global must obtain a license addressing its #6 oil and asphalt storage and distribution activities at the South Portland Facility.
- 16. Global's South Portland Facility is subject, at a minimum, to the requirement to apply "best practical treatment" to its emissions from #6 oil and asphalt. See Chapter 115, § V.A.2.a. To date, Global has not applied "best practical treatment" to such operations.
- 17. The South Portland Facility has also exceeded the facility-wide VOC emissions limit in its Air Emission License.
- 18. Accordingly, Global has violated and continues to violate the Air Emission License and the SIP.

ENFORCEMENT

- 19. EPA may take any or all of the following actions: (a) issue an order requiring compliance with the Act; (b) issue an administrative penalty order; or (c) bring a civil action in federal district court for an injunction and/or monetary penalties up to \$37,500 per day for each violation. See Sections 113(a), (b) and (d) of the Act, 42 U.S.C. §§ 7413(a), (b) and (d), and 40 C.F.R. Part 19 as amended by 73 Fed. Reg. 75340-46 (Dec. 11, 2008) (Clean Air Act judicial and administrative penalties raised from up to \$25,000 to \$37,500 per day effective December 6, 2013). Be advised that Section 113(e)(2) of the Act, 42 U.S.C. § 7413(e)(2), contains provisions that affect the burden of proof with respect to violations which continue or recur on or after the date of issuance of this NOV.
- 20. If Global has knowingly violated the requirements of the Act, Global and its responsible corporate officers may be subject to criminal penalties under Title 18 of the United States Code, imprisonment for not more than five years, or both. See Section 113(c) of the Act, 42 U.S.C. § 7413(c).
- 21. Be advised that issuance of this NOV does not preclude EPA from electing to pursue any other remedies or sanctions authorized by law which are available to address these violations.

OPPORTUNITY TO CONFER

22. Global may confer with EPA concerning this NOV and the findings on which it is based. To schedule a conference, or to ask any questions, please contact Senior Enforcement Counsel Thomas T. Olivier at (617) 918-1737, or Environmental Engineer Elizabeth Kudarauskas at (617) 918-1564.

EFFECTIVE DATE AND APPLICABILTY

23. This NOV is effective as of the date signed below. The provisions of this NOV apply to Global, its officers, agents, servants, employees, successors, and assigns, and to all persons, firms, and corporations acting under, through, or for Global. The NOV is not subject to Office of Management and Budget review under the Paperwork Reduction Act, 44 U.S.C. Chapter 35.

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Office of Environmental Stewardship

U.S. EPA, Region 1

<u>06/06/14</u> Date